

## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

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#### **NEWS RELEASE**

		Contact: Andy Nielser
FOR RELEASE	February 12, 2015,	515/281-5834

Auditor of State Mary Mosiman today released an agreed-upon procedures report on the City of Harper, Iowa for the period November 1, 2013 through October 31, 2014. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Mosiman recommended the City strengthen its internal controls and ensure monthly bank and utility billings, collections and delinquent accounts reconciliations are performed. The City should also approve an investment policy and a depository resolution as required by Chapters 12B.10B and 12C.2, respectively, of the Code of Iowa.

A copy of the agreed-upon procedures report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="http://auditor.iowa.gov/reports/1422-0503-EP0P.pdf">http://auditor.iowa.gov/reports/1422-0503-EP0P.pdf</a>.

### CITY OF HARPER

# INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

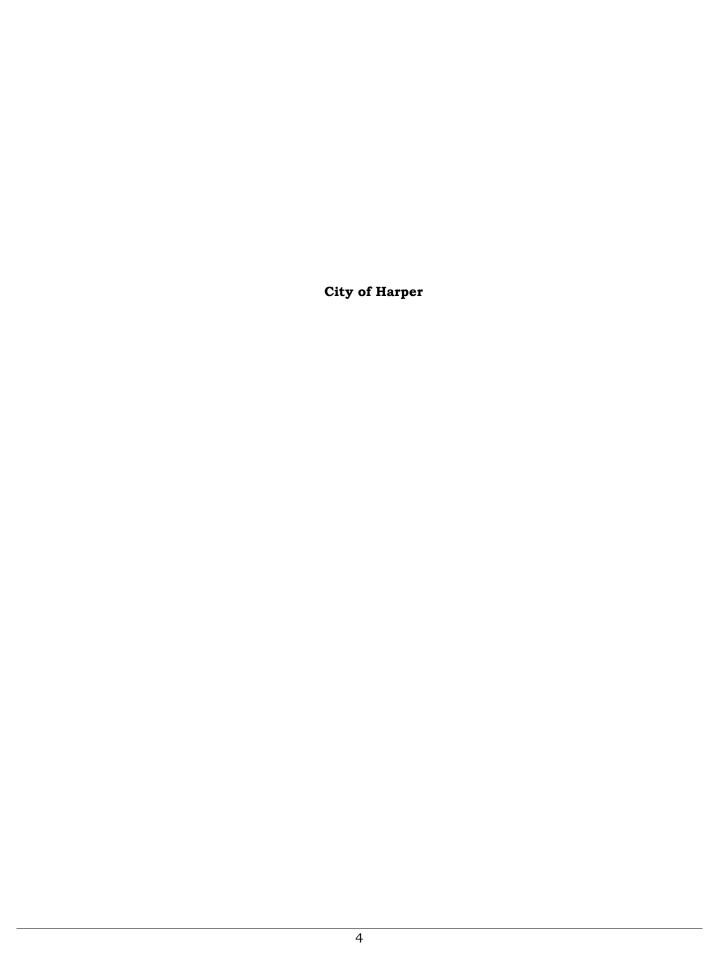
FOR THE PERIOD NOVEMBER 1, 2013 THROUGH OCTOBER 31, 2014

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# **Officials**

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>					
(Before January 2014)							
Bernard Geiner	Mayor	Jan 2014					
Grant Altenhofen Ryan Altenhofen Connie Baker Kay Beinhart Heather Snedigar Niki Osweiler	Council Member Council Member Council Member Council Member Council Member Council Member	Jan 2014 Jan 2014 Jan 2014 Jan 2014 Jan 2014 Indefinite					
(After January 2014)							
Bernard Geiner	Mayor	Jan 2016					
Grant Altenhofen Ryan Altenhofen Connie Baker Kay Beinhart Heather Snedigar	Council Member Council Member Council Member Council Member Council Member	Jan 2016 Jan 2016 Jan 2016 Jan 2016 Jan 2016					
Niki Osweiler	City Clerk/Treasurer	Indefinite					



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# Independent Accountant's Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Harper for the period November 1, 2013 through October 31, 2014. The City of Harper's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below, either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2014 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.

- 8. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 9. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 10. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 11. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 12. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 13. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

We were not engaged to and did not conduct an audit of the City of Harper, the objective of which is the expression of opinions on the City's financial statements. Accordingly, we do not express opinions on the City's financial statements. Had we performed additional procedures, or had we performed an audit of the City of Harper, additional matters might have come to our attention that would have been reported to you.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Harper and other parties to whom the City of Harper may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Harper during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

RY MOSIMAN, CPA

Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

December 15, 2014



#### **Detailed Recommendations**

#### For the period November 1, 2013 through October 31, 2014

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over each of the following areas for the City:
  - (1) Cash and investments handling, reconciling and recording.
  - (2) Receipts opening mail, collecting, depositing, journalizing, reconciling and posting.
  - (3) Disbursements purchasing, invoice processing, check writing, mailing, reconciling and recording.
  - (4) Payroll recordkeeping, preparing and distributing.
  - (5) Utilities billing, collecting, depositing and posting.
  - (6) Journal entries preparing and journalizing.
  - <u>Recommendation</u> We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials.
- (B) <u>Bank Reconciliations</u> The cash and investment balances in the City's general ledger were not reconciled to bank and investment account balances throughout the year.
  - <u>Recommendation</u> The City should establish procedures to ensure bank and investment account balances are reconciled to the general ledger monthly and variances, if any, are investigated and resolved timely. An independent person should review the reconciliations and document the review by signing or initialing and dating the monthly reconciliations.
- (C) <u>Chart of Accounts</u> The City has not fully implemented the recommended Uniform Chart of Accounts (COA) for Iowa City Governments approved by the City Finance Committee on September 25, 2002.
  - <u>Recommendation</u> To provide better financial information and control, the recommended COA, or its equivalent, should be followed.
- (D) <u>Reconciliation of Utility Billings, Collections and Delinquent Accounts</u> Utility billings, collections and delinquent accounts were not reconciled throughout the year.
  - <u>Recommendation</u> Procedures should be established to reconcile utility billings, collections and delinquent accounts for each billing period. The City Council or other independent person designated by the City Council should review the reconciliations and monitor delinquent accounts. The review should be documented by the signature or initials of the reviewer and the date of the review.

#### **Detailed Recommendations**

#### For the period November 1, 2013 through October 31, 2014

- (E) <u>Deposits and Investments</u> The City has not adopted a written investment policy as required by Chapter 12B.10B of the Code of Iowa. In addition, a resolution naming official depositories has not been adopted by the City Council as required by Chapter 12C.2 of the Code of Iowa
  - <u>Recommendation</u> The City should adopt a written investment policy that complies with the provisions of Chapter 12B.10B of the Code of Iowa. The City Council, by resolution, should approve amounts sufficient to cover anticipated balances at all approved depositories as required by Chapter 12C.2 of the Code of Iowa.
- (F) <u>Monthly City Clerk's Report</u> The Monthly City Clerk's Report presented to the City Council does not include a comparison of budgeted disbursements by function to actual disbursements and there is no evidence of review by the City Council.
  - <u>Recommendation</u> To provide better control over budgeted disbursements and the opportunity for timely amendments to the certified budget, the City Clerk's monthly financial reports to the City Council should include comparisons to the certified budget by function. A member of the City Council should review the City Clerk's monthly reports and document the review by signing or initialing and dating the report.
- (G) <u>Disbursements</u> Invoices and other supporting documentation were not always available to support disbursements. Supporting documentation for four transactions tested could not be located.
  - <u>Recommendation</u> All disbursements should be supported by invoices or other supporting documentation.
- (H) Timesheets Timesheets are not completed by the City Clerk.
  - <u>Recommendation</u> Timesheets should be completed by all employees and signed by the employee and the Mayor.
- (I) <u>Payroll</u> The approval of the City Clerk's salary was not documented in the City Council minutes.
  - <u>Recommendation</u> The approval of employee salaries should be documented in the City Council minutes.
- (J) <u>Journal Entries</u> Supporting documentation was not maintained for journal entries. Additionally, journal entries are not approved.
  - <u>Recommendation</u> Supporting documentation should be maintained which substantiates all journal entries. Journal entries should be approved by an independent person and the approval should be documented by the signature or initials of the approver and the date of approval.
- (K) Pre-numbered Receipts Pre-numbered receipts were not issued for collections.
  - <u>Recommendation</u> Pre-numbered receipts should be issued and maintained for all collections. In addition, City officials should ensure someone independent of the preparation of receipts and bank deposits periodically compares the receipts to the amounts deposited to the bank.

# Staff

This agreed-upon procedures engagement was performed by:

Brian R. Brustkern, CPA, Manager Melissa E. Janssen, Staff Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State